



STARK COUNTY GOVERNMENT

<http://www.co.stark.oh.us>



Popular Annual Financial Report



for the year ended December 31, 2002

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The front cover is a picture of the Saxton McKinley House which houses the National First Ladies' Library. It was the family home of the 25th President of the United States William McKinley's wife, Ida. The mission of the National First Ladies' Library is to create a central location where people can explore the lives of our nation's First Ladies and their contributions to our nation's history. The Library is located in downtown Canton at 331 S. Market Avenue and is open for guided tours. Information can be obtained at <http://www.firstladies.org>.

Acknowledgments

I would like to thank the Citizens of Stark County for allowing us to prepare this report and for their support of the project. I would also like to thank the departments within my office, as well as the rest of the County offices, The Print Shop of Canton, Inc., and those various people who contributed photographs and technical assistance to the cover, all of whom contributed to the successful completion of this report.

The Popular Annual Financial Report is a project for which we encourage and ask for your continued support. Any individual with questions, comments or suggestions regarding this report is encouraged to contact my office at (330) 451-7357.

Thank you,



Janet Weir Creighton
Stark County Auditor

Citizens of Stark County

June 2003



Janet Weir Creighton
Stark County Auditor

I am pleased to present the Stark County Popular Annual Financial Report (PAFR) for the year ended December 31, 2002. The report provides a brief analysis of where county revenues come from and where those dollars are spent, as well as overview of trends in the local economy. Above all, it is designed to present a financial report that is easy to understand.

The PAFR, which has been generated internally by the Stark County Auditor's Office, summarizes the financial activities of the primary government of Stark County (County) and was drawn from the financial information appearing in the 2002 Comprehensive Annual Financial Report (CAFR) utilizing the new reporting model established in GASB Statements No. 33 and 34. The CAFR was prepared in conformance with Generally Accepted Accounting Principles (GAAP) and was audited by the Auditor of State of Ohio, receiving an unqualified opinion. The PAFR, however, is unaudited and is presented on a non-GAAP basis. The major differences between GAAP and non-GAAP reporting deals with not including component units and in the presentation of segregated funds, as well as full disclosure of all materials financial and nonfinancial events in notes to the financial statements. The statements presented within this report contain all funds used by the County to account for the financial activities of the primary government. Individuals who desire to review GAAP basis, full disclosure financial statements should refer to the County's CAFR, which is available from the County Auditor's office or visit the County website at <http://www.co.stark.oh.us>.

The Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for Outstanding Achievement in Popular Annual Financial Reporting to Stark County, Ohio for its Popular Annual Financial Report for the year ended December 31, 2001. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local popular reports.

In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA.

The Popular Annual Financial Report of Stark County is presented as a means of increasing public confidence in the County's government and elected officials through easier, more user friendly financial reporting. As you review our Popular Annual Financial Report, I invite you to share any questions, concerns, or recommendations you may have.

Sincerely,

A handwritten signature in cursive script that reads "Janet Weir Creighton".

Janet Weir Creighton
Stark County Auditor



**Award for
Outstanding
Achievement in
Popular Annual
Financial Reporting**

**PRESENTED TO
STARK COUNTY, OHIO**

**For the fiscal year ending
December 31, 2001**



William Patrick Pate
President

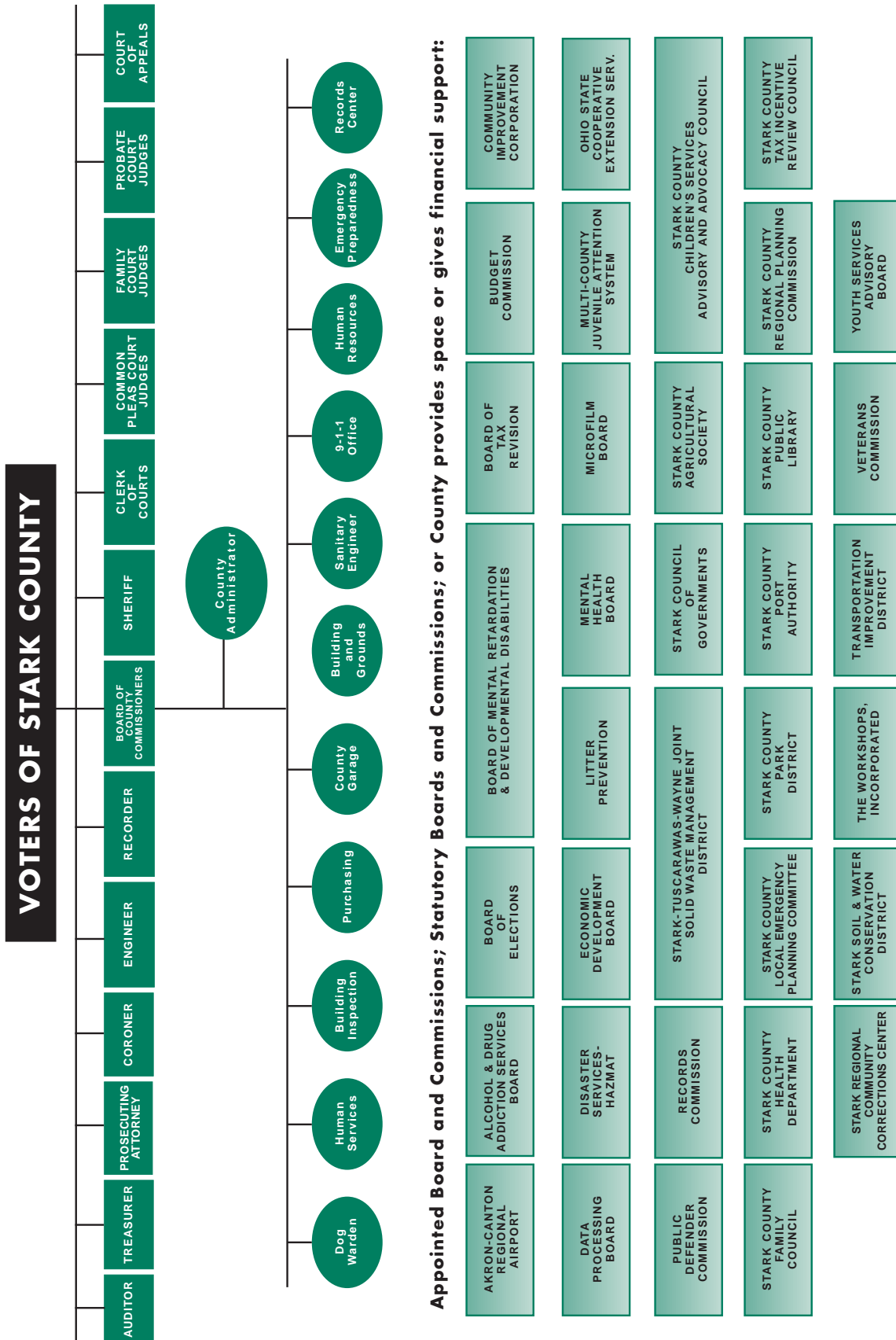
Jeffrey L. Esser
Executive Director

County Property Tax Rates

The following table provides the amount of taxes on an owner occupied home with a market value of \$100,000. The full tax rate appearing in the table includes both inside (not voted) and voted levies for all subdivisions within the taxing district. The effective tax rate is the tax rate actually applied in calculating your tax liability. The effective tax rate is determined by the State Department of Taxation each year. In essence, the effective rate ensures that an individual's tax liability does not increase on voted levies as a result of appreciation in value due to economic conditions. The tax on a home with a \$100,000 value is a relatively simple calculation: take the \$100,000 appraised value times 35% to get the assessed value; then multiply the assessed value by the effective tax rate. This is the gross tax due. This gross tax is then reduced by 12 1/2% which is the amount the state pays on behalf of each individual homeowner who resides in that home under the state rollback programs currently in effect.

| | TAXING DISTRICT | NUMBER | AND NAME | FULL TAX RATE | EFFECTIVE TAX RATE | TAX ON \$100,000 HOME | TAXING DISTRICT | NUMBER | AND NAME | FULL TAX RATE | EFFECTIVE TAX RATE | TAX ON \$100,000 HOME |
|----|-----------------------------------------------------|--------|----------|---------------|--------------------|-----------------------|-----------------|-----------------------------------------------------|----------|---------------|--------------------|-----------------------|
| 1 | Alliance City-Alliance CSD | | | 68.50 | 37.951744 | \$1,162.27 | 42 | Paris Township-Minerva Village-Minerva LSD | | 66.20 | 49.029867 | \$1,501.54 |
| 2 | Canton City-Canton CSD | | | 72.70 | 41.159263 | 1,260.50 | 43 | Perry Township-Perry LSD | | 70.05 | 51.004115 | 1,562.00 |
| 3 | Canton City-Plain LSD | | | 70.80 | 41.287648 | 1,264.43 | 44 | Perry Township-Fairless LSD | | 68.35 | 46.904120 | 1,436.44 |
| 4 | Canton City-Canton LSD | | | 59.90 | 36.977494 | 1,132.44 | 45 | Perry Township-Jackson LSD | | 68.15 | 47.904125 | 1,467.06 |
| 5 | Massillon City-Tuslaw LSD | | | 76.00 | 40.634631 | 1,244.44 | 46 | Perry Township-Massillon CSD | | 72.15 | 55.502888 | 1,699.78 |
| 6 | Massillon City-Massillon CSD | | | 67.10 | 51.693136 | 1,583.10 | 47 | Perry Township-Tuslaw LSD | | 82.55 | 45.944383 | 1,407.05 |
| 7 | Massillon City-Perry LSD | | | 62.90 | 45.094363 | 1,381.01 | 48 | Pike Township-Sandy Valley LSD | | 62.00 | 38.175838 | 1,169.14 |
| 8 | Massillon City-Jackson LSD | | | 61.40 | 42.394373 | 1,298.33 | 49 | Pike Township-Canton LSD | | 63.40 | 37.645052 | 1,152.88 |
| 9 | Massillon City-Fairless LSD | | | 62.80 | 42.594368 | 1,304.45 | 50 | Pike Township-Tuscarawas Valley LSD | | 58.50 | 44.965809 | 1,377.08 |
| 10 | Bethlehem Township-Fairless LSD | | | 65.60 | 44.696680 | 1,368.84 | 51 | Pike Township-East Sparta Village-Sandy Valley LSD | | 75.90 | 51.693049 | 1,583.10 |
| 11 | Bethlehem Township-Tuscarawas Valley LSD | | | 58.40 | 46.918867 | 1,436.89 | 52 | Plain Township-Plain LSD | | 79.45 | 50.254393 | 1,539.04 |
| 12 | Bethlehem Township-Navarre Village-Fairless LSD | | | 61.80 | 42.086285 | 1,288.89 | 53 | Plain Township-Canton LSD | | 67.95 | 45.344239 | 1,388.67 |
| 13 | Canton Township-Canton LSD | | | 64.40 | 41.702015 | 1,277.12 | 54 | Plain Township-Jackson LSD | | 70.05 | 51.442814 | 1,575.44 |
| 14 | Canton Township-Canton CSD | | | 77.40 | 45.673563 | 1,398.75 | 55 | Plain Township-North Canton CSD | | 87.75 | 51.405088 | 1,574.28 |
| 15 | Canton Township-Meyers Lake Village-Canton CSD | | | 78.20 | 46.473563 | 1,423.25 | 56 | Plain Township-North Canton City-North Canton CSD | | 82.10 | 43.482707 | 1,331.66 |
| 16 | Jackson Township-Jackson LSD | | | 74.15 | 51.015415 | 1,562.35 | 57 | Plain Township-North Canton City-Jackson LSD | | 63.90 | 43.020433 | 1,317.50 |
| 17 | Jackson Township-Plain LSD | | | 83.55 | 49.826994 | 1,525.95 | 58 | Plain Township-North Canton City-Plain LSD | | 73.30 | 41.832012 | 1,281.11 |
| 18 | Jackson Township-Hills & Dales Village-Plain LSD | | | 94.20 | 62.854675 | 1,924.92 | 59 | Plain Township-Canton CSD | | 80.95 | 49.315787 | 1,510.30 |
| 19 | Lake Township-Lake LSD | | | 82.90 | 49.805447 | 1,525.29 | 60 | Plain Township-Meyers Lake Village-Canton CSD | | 72.20 | 40.659263 | 1,245.19 |
| 20 | Lake Township-North Canton CSD | | | 86.10 | 47.763161 | 1,462.75 | 61 | Sandy Township-Sandy Valley LSD | | 61.70 | 40.259302 | 1,232.94 |
| 21 | Lake Township-Plain LSD | | | 77.80 | 46.612466 | 1,427.51 | 62 | Sandy Township-Canton LSD | | 63.10 | 39.728516 | 1,216.69 |
| 22 | Lake Township-Uniontown Police District-Lake LSD | | | 90.20 | 54.409005 | 1,666.28 | 63 | Sandy Township-Osnaburg LSD | | 74.10 | 42.048686 | 1,287.74 |
| 23 | Lake Township-Hartville Village-Lake LSD | | | 80.15 | 49.117136 | 1,504.21 | 64 | Sandy Township-Brown LSD | | 57.60 | 40.811136 | 1,249.84 |
| 24 | Lawrence Township-Tuslaw LSD | | | 86.60 | 49.862589 | 1,527.04 | 65 | Sandy Township-Magnolia Village-Sandy Valley LSD | | 78.40 | 51.313709 | 1,571.48 |
| 25 | Lawrence Township-Jackson LSD | | | 72.20 | 51.822331 | 1,587.06 | 66 | Sandy Township-Waynesburg Village-Sandy Valley LSD | | 80.90 | 53.835524 | 1,648.71 |
| 26 | Lawrence Township-Northwest LSD | | | 87.10 | 55.500497 | 1,699.70 | 67 | Sugarcreek Township-Fairless LSD | | 67.30 | 45.412055 | 1,390.74 |
| 27 | Lawrence Township-Canal Fulton City-Northwest LSD | | | 78.40 | 48.331222 | 1,480.14 | 68 | Sugarcreek Township-Southeast LSD | | 69.25 | 42.736373 | 1,308.80 |
| 28 | Lexington Township-Marlington LSD | | | 68.60 | 38.974336 | 1,193.60 | 69 | Sugarcreek Township-Beach City Village-Fairless LSD | | 70.80 | 48.438108 | 1,483.42 |
| 29 | Lexington Township-Alliance CSD | | | 74.60 | 43.449981 | 1,330.66 | 70 | Sugarcreek Township-Brewster Village-Fairless LSD | | 65.80 | 43.961117 | 1,346.31 |
| 30 | Lexington Township-Limaville Village-Marlington LSD | | | 71.60 | 42.337113 | 1,296.57 | 71 | Sugarcreek Township-Wilmet Village-Fairless LSD | | 61.80 | 42.086285 | 1,288.89 |
| 31 | Marlboro Township-Marlington LSD | | | 68.25 | 39.189154 | 1,200.17 | 72 | Tuscarawas Township-Tuslaw LSD | | 77.50 | 41.585353 | 1,273.55 |
| 32 | Marlboro Township-Lake LSD | | | 82.65 | 51.603705 | 1,580.36 | 73 | Tuscarawas Township-Fairless LSD | | 63.30 | 42.545090 | 1,302.94 |
| 33 | Nimishillen Township-Louisville CSD | | | 76.00 | 45.369517 | 1,389.44 | 74 | Tuscarawas Township-Massillon CSD | | 67.10 | 51.143858 | 1,566.28 |
| 34 | Nimishillen Township-Marlington LSD | | | 66.50 | 36.502879 | 1,117.90 | 75 | Washington Township-Marlington LSD | | 63.50 | 34.114263 | 1,044.75 |
| 35 | Nimishillen Township-Plain LSD | | | 75.80 | 45.724449 | 1,400.31 | 76 | Washington Township-Alliance CSD | | 69.50 | 38.589708 | 1,181.81 |
| 36 | Louisville City-Louisville CSD | | | 70.80 | 41.142937 | 1,260.00 | 77 | Alliance City-Marlington LSD | | 60.50 | 31.476299 | 965.96 |
| 37 | Osnaburg Township-Osnaburg LSD | | | 75.20 | 43.98723 | 1,347.15 | 78 | Paris Township-Brown LSD | | 56.90 | 39.803938 | 1,219.00 |
| 38 | Osnaburg Township-Canton LSD | | | 64.20 | 41.668553 | 1,276.10 | 79 | Washington Township-Louisville CSD | | 73.00 | 42.980901 | 1,316.29 |
| 39 | Osnaburg Township-Minerva LSD | | | 65.80 | 50.572858 | 1,548.79 | 80 | Washington Township-Minerva LSD | | 62.90 | 47.329984 | 1,449.48 |
| 40 | Osnaburg Township-East Canton Village-Osnaburg LSD | | | 75.50 | 44.288723 | 1,356.34 | 81 | Perry Township-Navarre Village-Perry LSD | | 70.05 | 51.004115 | 1,562.00 |
| 41 | Paris Township-Minerva LSD | | | 64.00 | 47.625623 | 1,458.53 | 82 | Canton City-Louisville CSD | | 71.80 | 41.732716 | 1,278.06 |

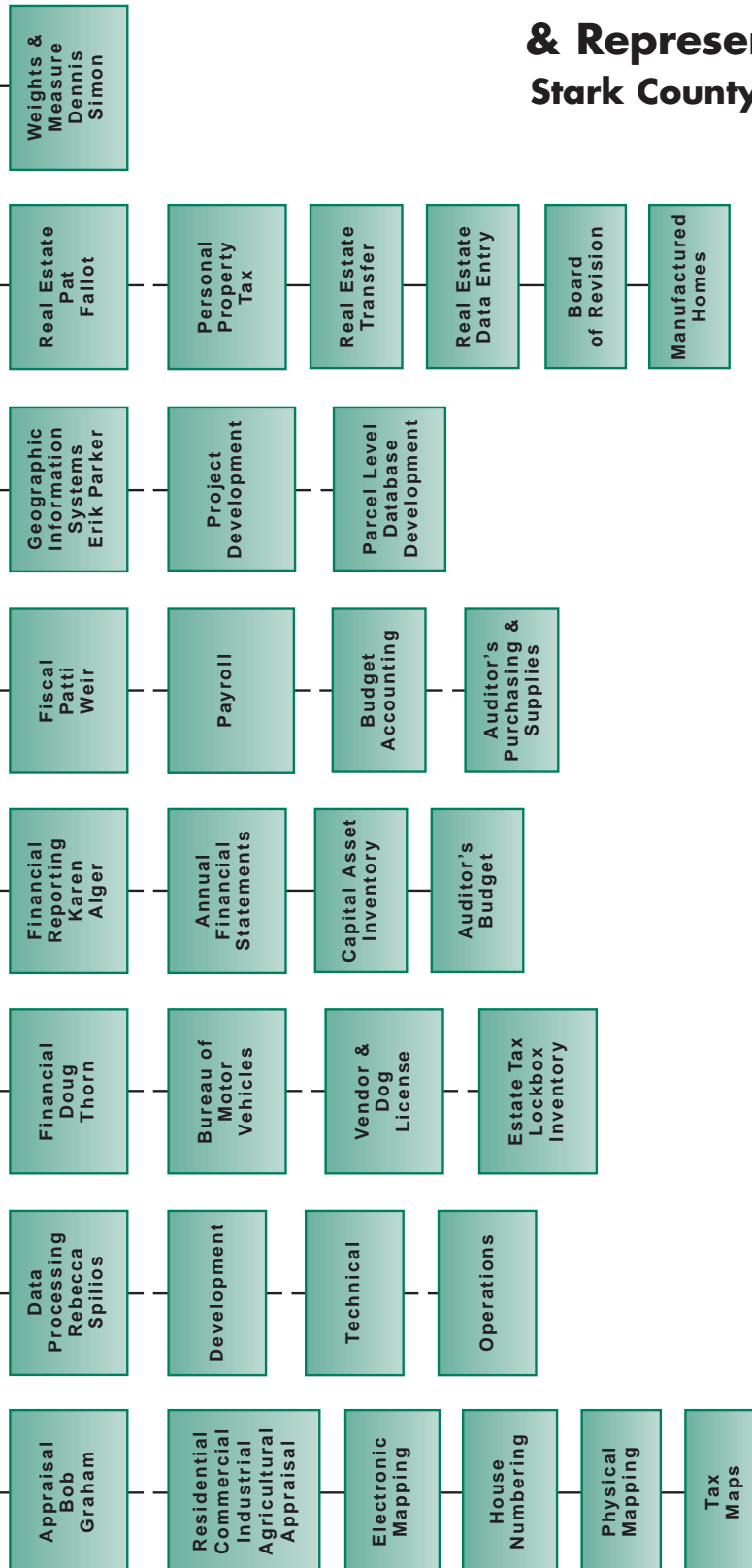
Stark County Government Organizational Chart



Auditor Office Organizational Chart

Organization & Representative Duties Stark County Auditor's Office

JANET WEIR CREIGHTON, COUNTY AUDITOR



Development & Trends

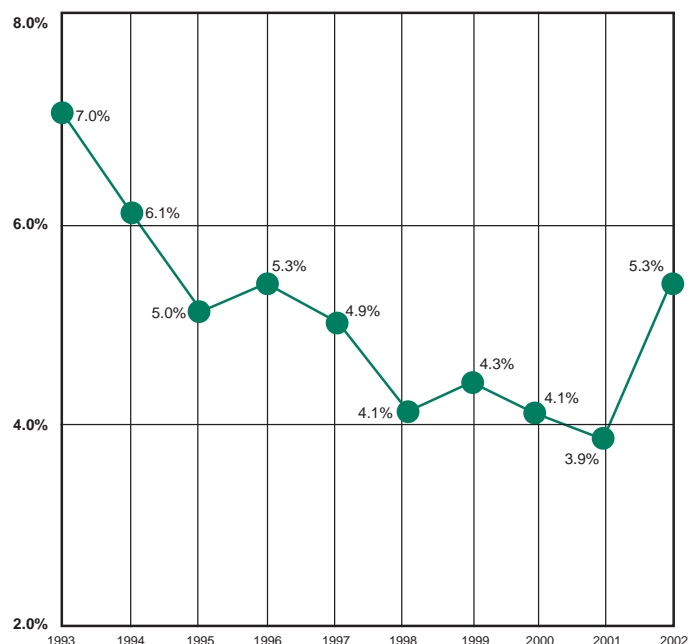
The County, which is located in the Northeastern section of Ohio, was established in 1808 and covers an area of 567 square miles and includes 17 townships, 14 villages, and 5 cities, the largest of which is the City of Canton, the County Seat, and the eighth largest city in the State. It is strategically located in proximity to all modes of transportation including truck, railroad, and air. Because of this, many businesses have chosen to make Stark County their home.

The Canton/Stark County area offers many of the amenities and activities of a big city, with the advantages of small-city living. The area's low cost of living makes it an appealing place for businesses and employees. As a matter of fact, many people who work outside of the county are settling here because of the quality schools, economical prices, and abundant housing. In fact, the area's low prices and steady growth has led Stark County to claim a spot among the top five in the region for home price appreciation. The area is also in the top third of metropolitan areas nationwide, according to ratings received for its facilities (health care, education, recreation, transportation, and the arts), and indicators (crime, costs of living and jobs).

Interstate 77 links Stark County with the national interstate highway network, providing easy access to all the major markets in the United States and Canada. In addition, freight and passenger services are readily available through three major carriers and a regional airport which provides commercial air service for nationwide travel, including direct flights to Chicago and Washington D.C. Neomodal, an ultramodern 28 acre rail/highway transfer facility, located in the county, transports products consistently and efficiently to both domestic and international locations. Neomodal provides convenient 24 hours access to Stark's three railroads.

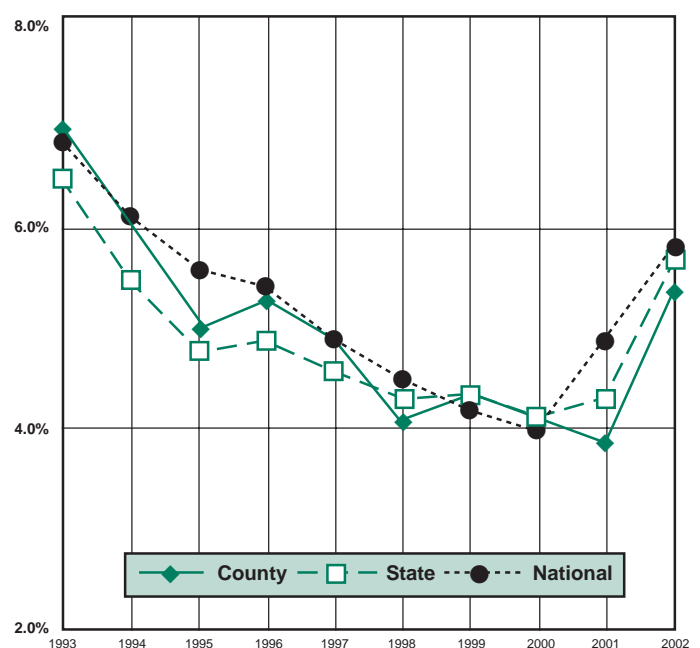
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Average Unemployment Percentage Rates



Source: U.S Department of Labor,
Bureau of Labor Statistics

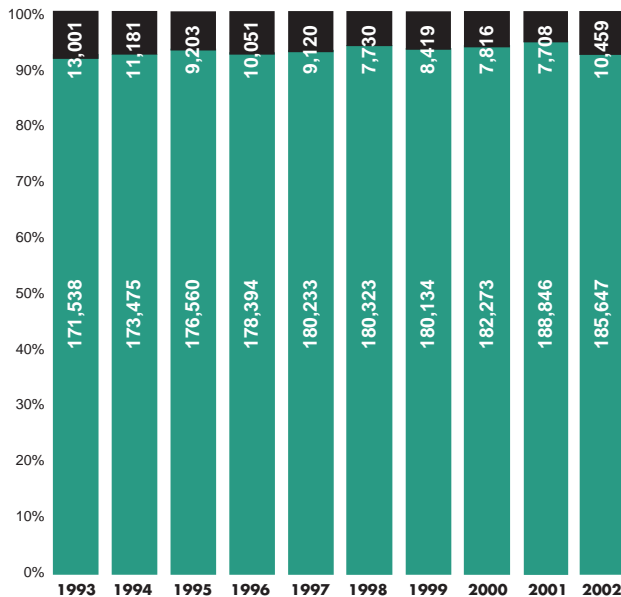
National, State & County Average Unemployment Rates



Source: U.S Department of Labor,
Bureau of Labor Statistics

Development & Trends

Employed vs. Unemployed



Source: U.S Department of Labor,
Bureau of Labor Statistics

Top Ten Employers Stark County, Ohio

Largest Employers

Employees

| | |
|--------------------------------------------|-------|
| The Timken Company | 5,640 |
| Aultman Health Foundation | 3,800 |
| Maytag Corporation (Hoover Co. Operations) | 2,900 |
| County of Stark | 2,860 |
| Mercy Medical Center | 2,516 |
| Canton City Board of Education | 2,000 |
| Republic Technologies International LLC | 1,660 |
| PCC Airfoils, Inc. | 1,250 |
| Fisher Foods Marketing, Inc. | 1,030 |
| Workshops, Inc. | 960 |

Source: Stark County Development Board,
Ohio Department of Development, Employers

Continued from page 6

Stark County's economy, fueled by a strong labor force and the development of new and existing business, has experienced healthy growth and expansion. According to the Business Outlook Survey and other economic indicators, the economy in the Stark County area will continue to prosper.

The increasing emphasis of the local economy on the non-manufacturing sector is reflected in the growing list of major employers. Several manufacturing companies remain among the largest employers, but now there are also numerous large service industry employers in the County.

A major asset of the Stark County area is its labor force committed to high quality and productivity. Stark County has been a successful location for business since the mid-nineteenth century. The area has produced generations of well-educated and diverse workers which reflect the broad base of the areas' economic mix.

Stark County has a rich tradition in education, offering educational opportunities to fit every need. The County area is home to 17 public school districts, educating over 65,000 students each year. There are also 29 parochial and private schools in the area. All high schools in the Stark County area offer vocational and college prep tracks.

Beginning in the mid-1990's, Stark County's relative wealth measured by the Woods and Poole Wealth Index increased steadily from 91.50 to 93.75. Projections beyond the year 2005 show more rapid growth in wealth in Stark County than in the United States.

Striving for Continuous Improvement

Current Projects

In 2002, the Stark County Data Center offered another convenience to the public by providing the ability to purchase dog tags through the Auditor's website. Over 2000 dog tags have been purchased through the Internet since its inception in December 2002.

The Data Center has developed over 10 new applications this year including a new Weights and Measures system that tracks the accuracy of scales and gas pumps throughout the county. Due to its success, other county auditors have requested the use of this system. A new Fixed Asset system for the Auditor's Financial Reporting Department was also developed. This system is used to compile data for the award winning CAFR.

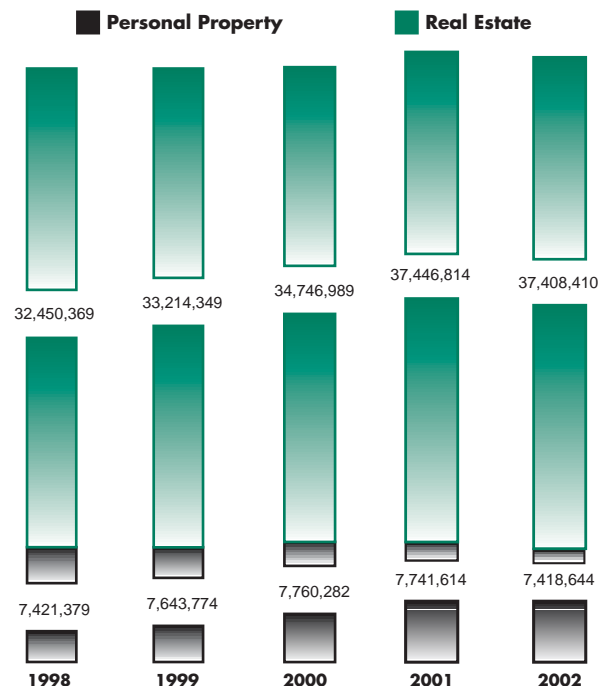
The Data Center was instrumental in the development of OCITA (Ohio County Information Technology Association). This is a statewide technology association that facilitates networking and learning opportunities with other counties throughout Ohio.

The Stark County Auditor's Office has been deeply involved in the creation of a comprehensive Geographic Information System (GIS) over the past four (4) years. In 2002, Stark County continued progress on the creation of a state-of-the-art, countywide mapping and analysis system known as a Geographic Information System (GIS). A GIS is a computer system capable of assembling, storing, manipulating, and displaying geographically referenced information, i.e. data identified according to their locations. The Stark County GIS will be an integrated system that allows all maps and geographic related information about Stark County to be viewed and analyzed by government decision makers, as well as the general public.

Assessed Taxable Property Values

| Years | Real Estate | Personal Property |
|-------|-----------------|-------------------|
| 2002 | \$5,541,482,220 | \$849,140,358 |
| 2001 | 5,547,366,130 | 895,970,175 |
| 2000 | 4,820,149,680 | 830,240,358 |
| 1999 | 4,751,307,780 | 829,547,997 |
| 1998 | 4,619,118,500 | 795,593,469 |
| 1997 | 3,982,966,770 | 756,978,265 |
| 1996 | 3,886,204,910 | 711,869,370 |
| 1995 | 3,853,504,660 | 677,088,809 |
| 1994 | 3,541,129,600 | 656,544,314 |
| 1993 | 3,458,516,630 | 658,127,476 |

Property Tax Collections

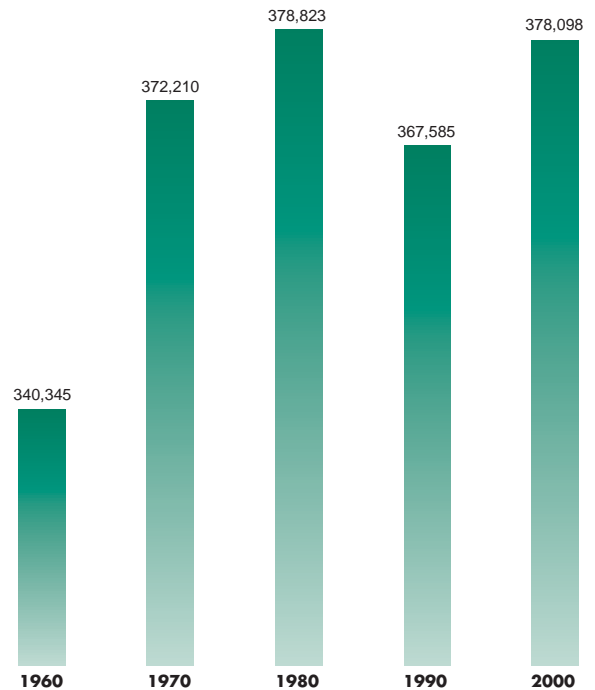


Striving for Continuous Improvement

Principal Property Tax Payers

| Taxpayers | Assessed Valuation |
|--------------------------------------------|--------------------|
| The Timken Company | \$158,782,170 |
| Ohio Power | 99,798,730 |
| Ohio Bell Telephone | 55,936,770 |
| Republic Technologies International | 42,159,790 |
| Maytag Corporation (Hoover Co. Operations) | 38,326,140 |
| Ohio Edison | 31,176,770 |
| Consumers Ohio Water Company | 20,572,140 |
| East Ohio Gas | 20,252,890 |
| Stark Commons Ltd. | 18,021,920 |
| J & L Specialty Steel Inc. | 13,766,040 |

Population



For The Future

A jail space needs study, begun in 2000, was completed in 2001. Plans are underway to design and construct a \$17 million intake and release building to replace the current inadequate intake and release area. The planned facility will include additional beds for short-term prisoner housing and the design is expected to be completed during 2003 with construction in 2004.

The Stark County Data Center will continue its focus of rewriting all its current applications in Oracle. The county intranet will be developed in a portal format to provide a centralized location of all county information such as policies, memorandums, and telephone directories. This will eliminate the need to copy such information to each county employee thereby providing a tremendous savings to the county.

The Data Center is in the analysis phase of the Real Estate and Budget Accounting systems. The Real Estate system will provide real time information regarding Stark County property and tax information. It will tie in with the county's GIS system. It is anticipated that the Budget Accounting system which will provide a workflow environment to process the county expenditures will have an implementation date of January 1, 2005.

Two major GIS based websites are currently under development and will be operational before the end of 2003. The public will be able to access GIS information through the Engineer's Office focusing on engineering/surveying related GIS data or the Auditor's Office focusing on property ownership/value related GIS data.

Financial Activity Statement

Summary

The Financial Activity Statement, known in accounting terms as the “Income Statement”, is designed to provide record of the money received and spent during the year. Explanations of specific Resources and Services are shown in the following pages.

The statement is presented on a non-GAAP basis. Copies of GAAP basis reports can be found in the County's Comprehensive Annual Financial Report and can be obtained from the Stark County Auditor's Office.

Stark County 2002 Financial Activity Statement

Resources Taken In

| | 2002 |
|-----------------------------------|----------------------|
| Taxes | \$ 43,182,000 |
| Charges for Services | 22,174,000 |
| Licenses & Permits | 66,000 |
| Fines & Forfeitures | 645,000 |
| Intergovernmental Revenue | 128,945,000 |
| Special Assessments | 501,000 |
| Water & Sewer Revenues | 19,183,000 |
| Health Ins./Workers' Comp Revenue | 6,557,000 |
| Investment Income | 4,095,000 |
| Other | 4,709,000 |
| Total Revenue & Resources | <u>\$230,056,000</u> |

Services Provided

| | |
|------------------------------------|----------------------|
| Legislative & Executive | \$16,240,000 |
| Judicial | 12,898,000 |
| Public Safety | 19,811,000 |
| Public Works | 16,982,000 |
| Health | 65,174,000 |
| Human Services | 64,135,000 |
| Capital Outlay | 8,331,000 |
| Intergovernmental | 10,185,000 |
| Debt Service | 2,745,000 |
| Water & Sewer Expenses | 15,022,000 |
| Health Ins./Workers' Comp Expenses | 10,022,000 |
| Other Expenses | 943,000 |
| Total Expenditure & Services | <u>\$242,488,000</u> |

Revenues & Resources

| | |
|---------------------------|---------------------|
| Under | |
| Expenditures and Services | <u>\$12,432,000</u> |

Resources Taken In

Resources taken in are the amounts which the County receives from a variety of different sources in order to pay for the Services it provides.

Taxes are resources which include Sales Tax, Real Estate Tax, Personal Property Tax and a variety of smaller taxes.

Charges for Services are the combined resources of various County departments and agencies for fees paid to them by the public such as court cost and fees for recording deeds and transferring property.

Licenses & Permits are the revenues derived from the selling of vendor licenses, dog licenses, and other items.

Fines and Forfeitures are the resources derived from fines levied in the Courts and the monies received from a variety of forfeitures, including drug arrests and seized property.

Intergovernmental Revenues are the combined resources received from grants and from pass-through monies administered by the State of Ohio and Federal Government.

Special Assessments are amounts levied on real estate tax bills by the County and other local governments for providing improvements such as ditches, water and sewer service, curbs and lighting.

Water & Sewer Revenues are the combined resources charged to customers by the Environmental Services Department.

Health Insurance and Workers' Compensation Revenue are charges made to all County Offices and Agencies in order to provide these coverages to employees.

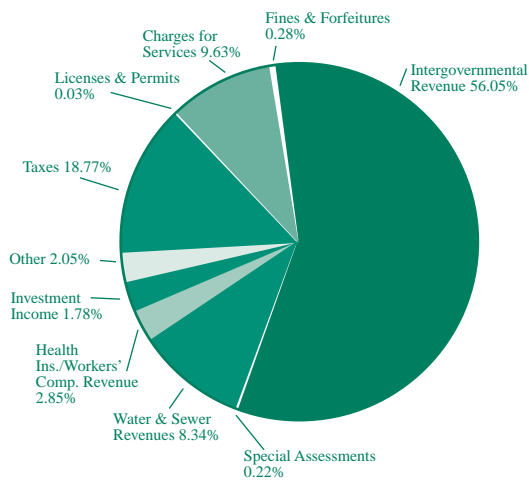
Investment Income is the earnings of the County Treasurer's investments.

Note 1: Comparative statements are not presented this year because the County's Financial Report was prepared following new guidelines that are not consistent with prior years.

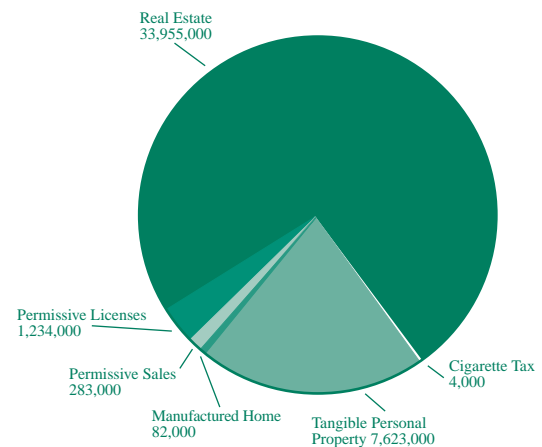
Financial Activity Statement

Resources Taken In • Services Provided

Resources Taken In



Taxes Further Broken Down



Services Provided

Services Provided are the amounts spent in order to provide services to citizens.

Legislative and Executive expenditures are the expenses incurred for administrative offices including the Commissioners, Auditor, Treasurer, Prosecutor, and Recorder.

Judicial expenditures reflect the costs of administering justice through the Stark County Courts, which include the Courts of Common Pleas, Juvenile, and Domestic Relations.

Public Safety expenditures reflect the costs of the Sheriff, Coroner, and Probation Departments.

Public Works expenditures reflect the costs incurred to maintain County roads and bridges.

Economic Development expenditures reflect the work that is done to stimulate the economic development for Stark County.

Health expenditures are those services to maintain public health.

Human Services expenditures relate to the cost of the Human Services Department, the Board of Mental Retardation/Development Disabilities, and Children Services Board.

Conservation and Recreation expenditures are costs incurred to maintain the County parks and for conserving the beauty of County lands.

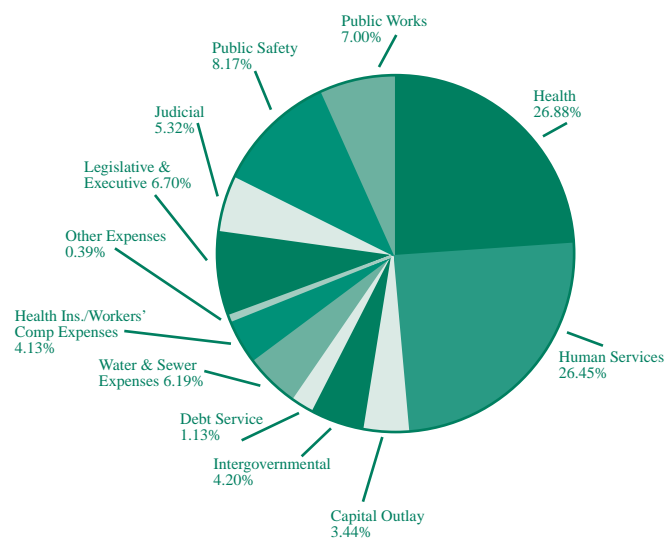
Intergovernmental expenditures are monies which are passed through the County government to other governments, including the Transportation Improvement District.

Debt Services expenditures relate to the costs of paying interest and principal on County debt.

Water & Sewer expenses are the combined costs to operate the County's Environmental Services unit.

Health Insurance and Workers' Compensation expenditures are the costs to provide insurance coverage for medical and work-related accidents to the employees of the County.

Services Provided



Financial Position Statement

Summary

The Financial Position Statement, known in accounting terms as the “Balance Sheet”, is designed to provide a picture of the County’s Financial Position as of the end of the year. Explanations of specific accounts are as follows by where they appear in the financial position statement:

Stark County 2002 Financial Position Statement

Financial Benefits

| | |
|--------------------------|----------------------|
| Cash | \$ 35,000,000 |
| Investments | 59,000,000 |
| Receivables | 108,000,000 |
| Property & Equipment | 153,000,000 |
| Other Assets | 2,000,000 |
| Total Financial Benefits | <u>\$357,000,000</u> |

Financial Burdens

| | |
|-----------------------------------------|----------------------|
| Amount Owed to Employees and Vendors | \$ 17,000,000 |
| Short-Term Debt | 2,000,000 |
| Long-Term Debt | 20,000,000 |
| Other Liabilities | 72,000,000 |
| Total Financial Liabilities | <u>\$111,000,000</u> |

Total Financial Benefits Over Financial Burdens

\$246,000,000

Benefits

Cash is the amount of physical cash held by the County in checking accounts and on hand for purposes of paying expenses.

Investments are made up of the funds not needed to be held to pay expenses, so the Treasurer invests these funds in a variety of different types of accounts. This allows the County to earn interest on its surplus cash.

Receivables represent the amounts which are owed to the County and which are expected to be paid to the County over the course of the next twelve months.

Property & Equipment represent the furniture, equipment, vehicles, land, buildings, and water and sewer plants and mains which provide for an economic benefit of greater than one year.

Burdens

Amounts Owed to Employees and Vendors are those items which the County owes to individuals and companies who supply a service or good, and the expected payment is to be made within twelve months.

Short-Term Debt represents amounts borrowed by the County which must be repaid within one year.

Long-Term Debt represents the amount of bonds which the County has issued and still owes. Bonds do not have to be paid off in one year, rather the County makes monthly or yearly debt payments on these amounts.

Other Liabilities are those items other than Amounts Owed to Employees and Vendors, as well as Short-Term and Long-Term Debt. Examples would be Amounts Owed to other Governments and other funds.

Note 1: Comparative statements are not presented this year because the County's Financial Report was prepared following new guidelines that are not consistent with prior years.

Benefits over Burdens

This amount represents the difference between the financial assets of the County and the liabilities which it must pay. The amount provides the net worth of the County.

Readers of the Financial Position Statement should keep in mind that the statement is presented on a non-GAAP basis, and those desiring to review GAAP basis reports should refer to the County's Comprehensive Annual Financial Report for 2002.

Receivables Summary of Debt Instruments & Analysis

➤
This summary provides an analysis of the different types of receivables carried by the County.

| RECEIVABLES | FAIR VALUE |
|--------------------------------|----------------------|
| Accrued Interest Receivables | \$616,688 |
| Accounts Receivable | 3,560,257 |
| Intergovernmental Receivable | 43,458,694 |
| Property Tax Receivable | 45,258,141 |
| Special Assessments Receivable | 11,943,644 |
| Loans Receivable | 1,493,087 |
| Total Receivables | \$106,330,511 |

➤
Special Assessments
Special Assessment Bonds are issued to pay for improvements benefitting property owners, and the owners pay the County over twenty years.

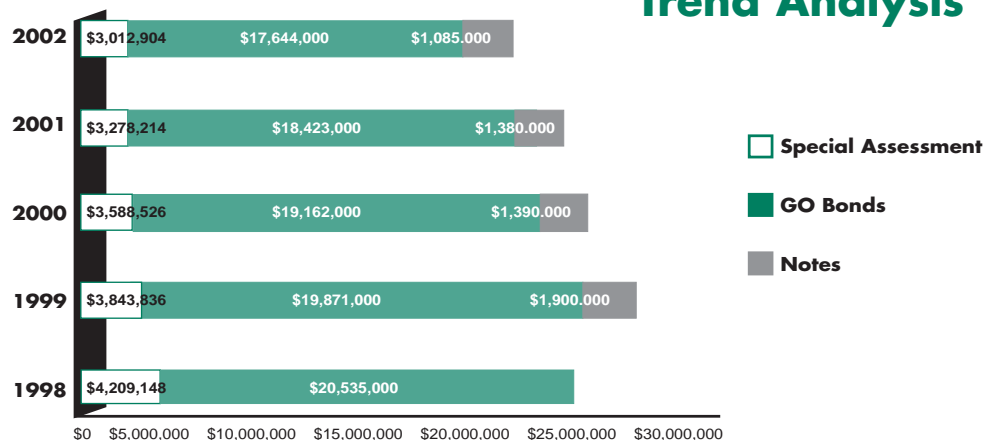
General Obligation
General Obligation Bonds are long-term debt instruments which are repaid from the County's general revenue sources.

Short-Term Notes
Bond Anticipation Notes are instruments due in one year or less are issued to raise money for projects of the County. These notes are usually turned into bonds after a short period of time.

Summary of Debt Instruments

| | Balance at 1-01-02 | New Money (ADDS) | Paid Off (DELETES) | Balance at 12-31-02 |
|---------------------------------|--------------------|------------------|--------------------|---------------------|
| Special Assessment | \$ 3,278,214 | \$ 0 | \$ 265,310 | \$ 3,012,904 |
| General Obligation Bonds | \$18,423,000 | \$ 0 | \$ 779,000 | \$17,644,000 |
| Short-Term Notes | \$ 1,380,000 | \$1,085,000 | \$1,380,000 | \$ 1,085,000 |
| Total Debt | \$23,081,214 | \$1,085,000 | \$2,424,310 | \$21,741,904 |

Debt Outstanding Trend Analysis



Elected Officials

Stark County, Ohio December 31, 2002

County Commissioners:
www.commissioners.co.stark.oh.us

John P. Dougherty (330) 451-7371
Gayle A. Jackson
Jane Vignos

County Auditor:
www.auditor.co.stark.oh.us

Janet Weir Creighton (330) 451-7357

County Coroner:
www.coroner.co.stark.oh.us

Dr. James R. Pritchard (330) 837-9299

County Engineer:
www.engineer.co.stark.oh.us

Francis V. Fischer (330) 477-6781

County Prosecutor:

Robert D. Horowitz (330) 451-7897

County Recorder:
www.recorder.co.stark.oh.us

Rick Campbell (330) 451-7442

County Sheriff:
www.sheriff.co.stark.oh.us

Timothy A. Swanson (330) 430-3885

County Treasurer:
www.treasurer.co.stark.oh.us
www.starktaxes.com

Gary D. Zeigler (330) 451-7814

Clerk of Courts:
www.starkclerk.org

Phil G. Giavasis (330) 451-7812

Common Pleas Judges:
www.cpgendiv.co.stark.oh.us

Charles E. Brown, Jr. (330) 451-7931
John G. Haas
Sara E. Lioi
Richard D. Reinbold, Jr.
V. Lee Sinclair, Jr.

Family Court Judges:
www.cpdmjuvdiv.co.stark.oh.us

John R. Hoffman (330) 451-7415
Jim D. James
David E. Stucki

Probate Court Judge:
www.probate.co.stark.oh.us

R.R. Denny Clunk (330) 451-7755

**Ohio Court of Appeals
Fifth Appellate District:**
www.fifthdist.org

John F. Boggins (330) 451-7765
Julie A. Edwards
Sheila G. Farmer
W. Scott Gwin
William B. Hoffman
John W. Wise